

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 NEA-10 ISO-00 IOE-00 AF-10 ARA-16

RSC-01 SSO-00 CCO-00 NSCE-00 USIE-00 USSS-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

PRS-01 SPC-03 SS-20 ACDA-19 AID-20 OMB-01 INRE-00

TRSE-00 DRC-01 /190 W

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O 260054Z OCT 73 ZFF-6

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 512

INFO AMEMBASSY AMMAN IMMEDIATE

AMEMBASSY BEIRUT IMMEDIATE

AMEMBASSY TEL AVIV IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

USINT CAIRO IMMEDIATE

USLO PEKING IMMEDIATE

AMCONGEN JERUSALEM IMMEDIATE

AMCONGEN HONG KONG IMMEDIATE

C O N F I D E N T I A L USUN 4218

E.O. 11652: GDS

TAGS: PFOR, UN, XF

SUBJ: SECURITY COUNCIL MIDDLE EAST DEBATE, OCT 25

REF: USUN 4183

SUMMARY: SC ADOPTED WITHOUT MAJOR CONTROVERSY NON-ALIGNED
RES SETTING UP UN EMERGENCY FORCE, AS AMENDED BY US TO EXCLUDE
PERMANENT MEMBER PARTICIPATION. DURING TENSE AND INTENSIVE
MORNING CONSULTATIONS, UK, FRANCE AND USSR AT FIRST OPPOSED
LANGUAGE THAT EXPLICITLY EXCLUDED PERM MEMBERS FROM UNEF, FORMER
TWO ARGUING AS MATTER OF PRINCIPLE THAT PERM MEMBERS HAVE SPECIAL
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PEACEKEEPING RESPONSIBILITY. CHINA (PRIVATELY) SUPPORTED US AMEND-

MENT, AS DID EIGHT NON-ALIGNED SPONSORS. IN DEBATE PRIOR TO VOTE, USSR DEMANDED THAT NON-ALIGNED AND SOCIALIST COUNTRIES BE REPRESENTED IN EMERGENCY FORCE; IT CLAIMED ALSO THAT RES WAS VICTORY FOR SOVIET PEACEKEEPING DOCTRINE OF RETAINING CENTRAL AUTHORITY FOR PEACEKEEPING OPERATIONS IN SC. END SUMMARY.

1. FOLLOWING KENYA'S OPENING STATEMENT EXPRESSING SATISFACTION AT WIDE CONSULTATIONS ON NON-ALIGNED DRAFT AND INDICATING ACCEPTANCE OF PROPOSED AMENDMENTS, CHINA SPOKE ON SUBSTANCE OF RES. CHINESE DEP FON MIN CHIAO SAID UNEF WOULD BE OF NO AVAIL, INDEED WOULD LEAD TO GREAT POWER DOMINATION IN ME AND, ULTIMATELY, TO PERMANENT OCCUPATION OF ARAB TERRITORY. CHINA WAS ALWAYS OPPOSED TO DISPATCH OF PEACEKEEPING FORCES; HOWEVER, OUT OF RESPECT FOR REQUEST OF VICTIMS OF AGGRESSION, IT HAD DECIDED NOT TO VETO NON-ALIGNED RES.

2. IN VERY BRIEF AND SUBDUED INTERVENTION, ISRAEL SAID IT VIEWED POSITIVELY ALL CONSTRUCTIVE PROPOSALS DESIGNED TO STRENGTHEN MIDDLE EAST PEACE. ISRAELI INDICATED IT WOULD NOT OPPOSE DRAFT RES.

3. FOLLOWING US STATEMENT (SEPTTEL), USSR DEMANDED, AS IT HAD IN PREVIOUS NIGHT'S DEBATE, THAT ALL STATES BREAK DIPLOMATIC RELATIONS WITH ISRAEL AND SAID THAT, IF ISRAEL CONTINUED TO VIOLATE CEASEFIRE, COUNCIL WOULD HAVE NO RECOURSE BUT TO APPLY SANCTIONS. AS FOR RES, CONSIDERING CIRCUMSTANCES AND REQUEST OF NON-ALIGNED SPONSORS, USSR HAD DECIDED NOT TO OBJECT TO ESTABLISHMENT OF UNEF DESPITE ITS OPPOSITION IN PRINCIPLE TO PEACEKEEPING FORCES. SOVIETS, HOWEVER, CONSIDERED IT ESSENTIAL THAT REPRESENTATIVES OF NON-ALIGNED AND SOCIALIST COUNTRIES BE INCLUDED IN BOTH UNEF AND AUGMENTATION OF UNTSO. USSR CONSIDERED PARA 3 PHRASE OF RES "UNDER BEGIN BRACKETS SC END BRACKETS AUTHORITY" TO REFLECT SOVIET PEACEKEEPING DOCTRINE THAT ANY PEACEKEEPING OPERATION MUST ACT UNDER IMMEDIATE CONTROL OF COUNCIL. AMB MALIK QUOTED APPROVINGLY SECRETARY KISSINGER'S STATEMENT TO GA THAT US WAS PREPARED TO CONSIDER HOW SC COULD PLAY MORE CENTRAL ROLE IN CONDUCT OF PEACEKEEPING OPERATIONS.

4. FRANCE EXPRESSED RESERVATION RE EXCLUSION OF PERMANENT MEMBERS FROM UNEF. FRANCE CONSIDERED THAT COUNCIL MADE FORMAL CONFIDENTIAL

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COMMITMENT TO GUARANTEE CEASEFIRE, AND COMMITMENT CERTAINLY INCLUDED PERMANENT MEMBERS. FRANCE STILL INTENDED TO PARTICIPATE IN "A REAL PEACEKEEPING FORCE" WHEN ONE WAS ESTABLISHED TO GUARANTEE FINAL ME SETTLEMENT.

5. UK BELIEVED RES FILLED MOST URGENT REQUIREMENTS OF CURRENT SITUATION: (A) NEED FOR SCRUPULOUS OBSERVATION OF CEASEFIRE, (B) CLEAR REQUIREMENT FOR ADDITIONAL OBSERVERS, AND (C) NEED FOR

ESTABLISHMENT OF EMERGENCY FORCE. UK EXPLAINED THAT ITS VOTE FOR RES EXCLUDING PERMANENT MEMBERS FROM UNEF WAS WITHOUT PREJUDICE TO COMPOSITION OF WHATEVER PEACEKEEPING FORCE WAS ULTIMATELY SET UP TO IMPLEMENT FINAL SETTLEMENT. UK ALSO EXPLAINED THAT PHRASE "UNDER BEGIN BRACKETS SC END BRACKETS AUTHORITY" DID NOT, IN ITS VIEW, MEAN DAY-TO-DAY OPERATIONAL CONTROL OF UNEF'S OPERATIONS.

6. AFTER ADOPTION OF RES, SYG SAID HE NOTED COUNCIL'S REQUEST THAT HE REPORT WITHIN 24 HOURS ON STEPS TAKEN TO SET UP UNEF AND EXPECTED REPORT TO COVER PRELIMINARILY SUCH BASIC ASPECTS AS ESTABLISHMENT, MANDATE AND FINANCING.

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NOTE: EXDIS CAPTION DELETED PER ORIGINATOR'S REQUEST.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NONALIGNED NATIONS, NEGOTIATIONS, UNSC RESOLUTIONS, INTERNATIONAL PEACEKEEPING FORCES
Control Number: n/a
Copy: SINGLE
Draft Date: 26 OCT 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN04218
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS SCALI
Errors: N/A
Film Number: P750018-0631
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t1973108/aaaaafhe.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: USUN 4183
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 28 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28-Aug-2001 by boyleja>; APPROVED <11-Dec-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECURITY COUNCIL MIDDLE EAST DEBATE
TAGS: PFOR, UK, FR, UR, XF, UNSC, UNEF, UN
To: STATE SS
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005